

To: All Members and Substitute Members of the Joint Planning Committee (Other Members for Information) Waverley Borough Council Council Offices, The Burys, Godalming, Surrey GU7 1HR www.waverley.gov.uk

When calling please ask for: Ema Dearsley, Democratic Services Officer **Policy and Governance** E-mail: ema.dearsley@waverley.gov.uk Direct line: 01483 523224 Date: 6 December 2019

Membership of the Joint Planning Committee

Cllr Richard Cole (Chairman) Cllr David Beaman (Vice Chairman) Cllr Brian Adams Cllr Peter Clark Cllr Carole Cockburn Cllr Steve Cosser Cllr Martin D'Arcy Cllr Kevin Deanus Cllr Kevin Deanus Cllr Sally Dickson Cllr Brian Edmonds Cllr David Else Cllr Paul Follows Cllr John Gray Cllr Val Henry Cllr George Hesse Cllr Daniel Hunt Cllr Peter Isherwood Cllr Anna James Cllr Jacquie Keen Cllr John Neale Cllr Peter Nicholson Cllr Liz Townsend Cllr George Wilson

<u>Substitutes</u>

Appropriate Substitutes will be arranged prior to the meeting

Members who are unable to attend this meeting must submit apologies by the end of Tuesday, 10 December 2019 to enable a substitute to be arranged.

Dear Councillor

A meeting of the JOINT PLANNING COMMITTEE will be held as follows:

- DATE: TUESDAY, 17 DECEMBER 2019
- TIME: 6.30 PM
- PLACE: COUNCIL CHAMBER, COUNCIL OFFICES, THE BURYS, GODALMING

This is a reconvened meeting from the 27th November where the meeting was adjourned.

The Agenda for the Meeting is set out below.

Yours sincerely ROBIN TAYLOR Head of Policy and Governance





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Please be advised that there is limited seating capacity in the Public Gallery; an overflow room will be available where possible. This meeting will be webcast and can be viewed by visiting www.waverley.gov.uk/webcast.

NOTES FOR MEMBERS

Members are reminded that contact officers are shown at the end of each report and members are welcome to raise questions etc in advance of the meeting with the appropriate officer.

AGENDA

1. <u>APOLOGIES FOR ABSENCE AND DECLARATIONS OF SUBSTITUTES</u>

To receive apologies for absence.

Where a Member of the Committee is unable to attend a meeting, a substitute Member from the same Area Planning Committee may attend, speak and vote in their place for that meeting.

Members are advised that in order for a substitute to be arranged, a Member must give four clear working days notice of their apologies. For this meeting, the latest date apologies can be given for a substitute to be arranged is [10 December 2019].

2. <u>DECLARATIONS OF INTERESTS</u>

To receive from Members declarations of interests in relation to any items included on the Agenda for this meeting in accordance with the Waverley Code of Local Government Conduct.

3. <u>APPLICATION FOR PLANNING PERMISSION - WA/2019/1171 - LAND</u> <u>CENTRED COORDINATES 485710 148770 ON WEST SIDE OF GREEN</u> <u>LANE, BADSHOT LEA</u> (Pages 5 - 46)

Approval of reserved matters: layout, scale, appearance and landscaping following outline permission granted under WA/2015/2283 for the erection of up to 105 dwellings (including 32 affordable) together with associated works (as amplified by drainage information received 08/08/2019 and 12/08/2019 and amended plans and information received 20/09/2019 and 07/11/2019)

This application was on the agenda for the Joint Planning Committee which took place on 27 November. Due to the length of that meeting, the Committee agreed to adjourne the meeting for this item to be considered at the earliest opportunity.

Recommendation

That, permission be GRANTED, subject to the applicant entering into a Deed of Variation to the existing legal agreement within 3 months of the date of the committee resolution to grant planning permission to secure the provision of: 30% on site affordable housing; amended contributions towards SANG, education infrastructure, and subject to conditions 1-8 (with amended condition 5) and informatives 1-5.

4. <u>EXCLUSION OF PRESS AND PUBLIC</u>

To consider the following recommendation on the motion of the Chairman (if necessary):-

Recommendation

That pursuant to Procedure Rule 20, and in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting during consideration of the following item on the grounds that it is likely, in view of the nature of the business transacted or the nature of the proceedings, that if members of the public were present during the item, there would be disclosure to them of exempt information (as defined by Section 100I of the Act) of the description specified at the meeting in the revised Part 1 of Schedule 12A to the Local Government Act 1972.

5. <u>LEGAL ADVICE</u>

To consider any legal advice relating to any application in the agenda.

For further information or assistance, please telephone Ema Dearsley, Democratic Services Officer, on 01483 523224 or by email at ema.dearsley@waverley.gov.uk

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JOINT PLANNING COMMITTEE UPDATE SHEET – 27 NOVEMBER 2019

This is the update received at the adjourned meeting

Correspondence received and matters arising following preparation of the agenda

<u>Item B1</u> <u>WA/2019/1171</u> <u>LAND CENTRED COORDINATES 485710 148770 ON WEST SIDE OF GREEN</u> LANE, BADSHOT LEA

<u>Amendments to the report</u> – noted in **bold**

• On page 113 of the agenda report, the wording of RECOMMENDATION A has been amended as follows:

That, permission be GRANTED, subject to the applicant entering into a **Deed of Variation to the existing legal agreement** within 3 months of the date of the committee resolution to grant planning permission to secure the provision of: 30% on site affordable housing; amended contributions towards SANG, education infrastructure and subject to conditions and informatives.

Unit Type	1 bed	2 bed	3 bed	4+bed	Total
Total	13	29	45	18	105
number of	(12.4%)	(27.8%)	(42.9%)	(17.1%)	(100%)
units					
currently					
proposed					
Mix out	23	31	36	15	105
forward	(21.9%)	(29.5%)	(34.3%)	(14.3%)	(100%)
under					
outline					

On page 117 of the agenda report, the 'Total mix' table should read:

• On page 120 of the agenda report, the planning history table should read:

WA/2019/1514	Construction of a swale and pond for	Full Permission
	drainage attenuation.	07/11/2019
S52/2019/0006	Request to modify a Section 106 legal	Decision
	agreement (WA/2015/2283 outline	Pending
	application) relating to the SANG	

	contribution.	
WA/2015/2283	Outline application with all matters reserved except for access for the erection of up to 105 dwellings including 32 affordable together with associated works (as amended by Design and Access Statement received 09/11/2016, amended drainage information and FRA received 28/04/2017 and amended plans and additional information received 07/07/2017 and amended location plan received 09/11/2017 and additional Certificate B received 24/11/2017)	Permission Granted
WA/1975/1641	Residential development for 100 houses (Outline)	Unknown
WA/1975/0694	Proposed residential development approximately 10 dwellings, acre	Refused 16/07/1975
FAR52/56	Residential Development	Refused 14/04/1956
FAR420A/68	132kv overhead line	Full Permission 08/08/1969
FAR420/68	Overhead Line	Full Permission 05/12/1968
FAR271/59	HV O/H extension	28/10/1959

• On page 129 of the agenda report, the second table should read:

Number of bedrooms	Number of units	% mix
1-bedroom	13	12.4%
2-bedroom	29	27.6%
3-bedroom	45	42.9%
4+-bedroom	18	17.1%
Total	105	100%

• On page 137 of the agenda report, the second table should read:

Allocated off-street parking	200
Garage spaces	31
Unallocated visitor spaces	33
Space by pumping station	1
Total	265
Total (excluding garages due to	236
resulting triple tandem)	

This would exceed the minimum requirement by **7.5** spaces.

Amendment to conditions/informatives

• Condition 5 should read:

Condition:

Prior to the first occupation of the proposed development, notwithstanding the indicative plan provided (TWWL22444 20) further details relating to the equipment to be installed in the Local Equipped Area of Play and the Local Area of Play shall be submitted to and approved in writing by the Local Planning Authority. The play areas shall be provided and made available for use in full accordance with the approved details prior to occupation of the **50**th dwelling on the development, in line with the **S106 Agreement**, and thereafter maintained.

Reason:

To ensure that the development makes appropriate provision for children's play in accordance with Policy LRC1 of the Local Plan (Part 1) 2018.

Revised Recommendation

The recommendation is revised in line with the small amendment noted above, and reads:

RECOMMENDATION

That, permission be GRANTED, subject to the applicant entering into a Deed of Variation to the existing legal agreement within 3 months of the date of the committee resolution to grant planning permission to secure the provision of: 30% on site affordable housing; amended contributions towards SANG, education infrastructure, and subject to conditions 1-8 (with amended condition 5) and informatives 1-5.

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B1	WA/2019/1171 Taylor Wimpey West London 12/07/2019	Approval of reserved matters: layout, scale, appearance and landscaping following outline permission granted under WA/2015/2283 for the erection of up to 105 dwellings (including 32 affordable) together with associated works (as amplified by drainage information received 08/08/2019 and 12/08/2019 and amended plans and information received 20/09/2019 and 07/11/2019) at Land Centred Coordinates 485710 148770 On West Side Of Green Lane,
	Committee:	Badshot Lea Joint Planning Committee
	Meeting Date:	27/11/2019
	Public Notice: Town:	Was Public Notice required and posted: Y
	- 	

Ward: Case Officer:

Expiry Date: Time Extended Date: Neighbour Notification Expiry Date:

RECOMMENDATION

10/10/2019 To be agreed 26/08/2019

Philippa Staddon

Farnham Weybourne and Badshot Lea

That, permission be GRANTED, subject to the entering applicant into appropriate legal agreement within 3 months of the date of the committee resolution to grant planning permission to secure the provision of: 30% on site affordable housing; contributions towards SANG, education infrastructure, SuDS management/maintenance, play space provision and maintenance, open space management/maintenance, contributions towards off-site play pitch improvements, off-site highways and public footpath improvements and travel plan, and subject to conditions and informatives.

1. <u>Summary</u>

The proposed layout would provide 105 dwellings in a loop road formation. The buildings would be primarily two storey in height with some units having accommodation in the roof space. There would be two flatted buildings within the development, with the remainder of the units being detached, semidetached or terraced dwellings.

Parking provision would meet the Council's parking guidelines, and the applicant has submitted vehicular tracking for the layout, with no objections being raised by the County Highway Authority.

The amenity space and quality of accommodation for future occupants is considered to be acceptable. Taking into consideration the depths of proposed rear gardens and distance from neighbouring dwellings the proposal would also not give rise to adverse impacts on adjoining residential properties.

The layout, scale, appearance and landscaping is considered to be acceptable and would be in keeping with the character of the area. The proposed mix of market and affordable housing is also considered acceptable.

The application is therefore recommended for approval subject to completion of a legal agreement.

2. Introduction

This application seeks approval of reserved matters following the grant of outline consent for 105 dwellings under reference WA/2015/2283

Reserved matters which form part of the current planning application include:

- Layout includes buildings, routes and open spaces within the development and the way they are laid out in relation to buildings and spaces outside the development.
- Scale includes information on the size of the development, including the height, width and length of each proposed building.
- Appearance aspects of a building of place which affect the way it looks, including the exterior of the development.
- Landscaping the improvement or protection of the amenities of the site and the area and the surrounding area. This could include planting trees of hedges as a screen.

The application has been brought before the Area Committee because the proposal does not fall within the Council's Scheme of Delegation.



3. Location Plan

4. Site Description

The site measures 3.29 hectares and is located to the south of Lower Weybourne Lane and to the west of Green Lane. The site comprises an agricultural field which has a very gentle slope down from north to south with the highest point to the north-west of the site. There is a public footpath (Footpath 103 Farnham) that runs east-west beyond the southern boundary of the site that links Green Lane to Weybourne Road.

The site is bounded on its northern and western sides by existing residential development in Lower Weybourne Lane and Wentworth Close. Its eastern boundary is formed by vegetation along Green Lane, beyond which is an electricity depot and sub-station, which also takes its access from Green Lane.

The south of the site is bounded by an agricultural field and a recreation ground to the far south west. To the far south-east are various buildings comprising Green Lane Farm, while further south are the David Lloyd Sports Centre and Farnham Rugby Club, in Monkton Lane.

5. Background

The outline permission WA/2015/2283 was subject to a Section 106 Agreement securing infrastructure contributions and affordable housing. This reserved matters application seeks a number of amendments to the Section 106 Agreement due to a change in mix of bedrooms.

The below table sets out what was agreed at Outline stage and what is sought as part of this Reserved Matters application:

Contribution	Agreed at Outline	To be agreed at Reserve Matters	Difference
Sport Pitches	£64,312.50	£64,312.50	No change
Education – early years	£70,670	£70,670	No change
Education – primary years	£290,896	£336,336	£45,440
Education – secondary	£302, 828	£355,575	£52,747
years	2002, 020	2000,010	202,141
SANG contribution	£231,069	£246,492	£15,423
SAMM contribution	£69,104	£73,723	£4,619
Transport	£180,000	£180,000	No change
Travel Plan Audit	£4,600	£4,600	No change
Transport voucher	£21,000	£21,000	No change
TOTAL	£1,234,479.50	£1,352,708.50	£118,230

• 32 affordable homes (30%) in the following mix:

Reserved matters					
1 Bedroom	2 Bedroom	3 Bedroom	4 bedroom		
10	12	10	0		
Outline					
13	9	10	0		

• Tenure mix: 65.6% rented and 34.4% intermediate housing (Outline tenure mix was 70% rented and 30% intermediate).

Other clauses such as management and maintenance of the SuDS and open space remain unaltered.

Whilst the above matters were "reserved" for further approval under the outline permission, the principle of the development has been approved and established. This matter is not, therefore, before the Committee for consideration under the current application.

6. Proposal

The development would comprise of 105 dwellings with the following mix proposed:

Bedrooms	Number of units	% Mix	SHMAA
	proposed		recommended mix
1	3	4.1%	10%
2	17	23.3%	30%
3	35	47.9%	40%
4+	18	24.7%	20%
Total	73	100%	100%

Market homes:

Affordable homes:

Bedrooms	Number of units	% Mix	SHMAA
	proposed		recommended mix
1	10	31.25%	40%
2	12	37.5%	30%
3	10	31.25%	25%
4+	0	0%	5%
Total	32	100%	100%

Total mix:

Unit Type	1 bed	2 bed	3 bed	4+bed	Total
Total	12	30	45	18	105
number of	(11.4%)	(28.6%)	(42.9%)	(17.1%)	(100%)
units					
currently					
proposed					
Mix out	23	31	36	15	105
forward	(21.9%)	(29.5%)	(34.3%)	(14.3%)	(100%)
under					
outline					

The level of affordable housing (30%), together with the total number of dwellings remain the same as the outline permission. The mix of affordable housing and the mix of market housing has been altered slightly from the

outline submission, with less 1-bedroom units and more 3-bedroom units proposed.

1. Layout

The submitted plans show 105 dwellings spread across the site with an area of open space which includes a LEAP and LAP in the south-eastern corner of the site. The density would be 31.9 dwellings per hectare. There would be two apartment blocks and areas of affordable housing, one to the north-east of the site and one to the south-east of the site. Other units would comprise a mix of terraced, semi-detached and detached dwellings.

Dwellings would generally be placed with the front elevations facing onto the street. Vehicular access would be via a single access point onto Green Lane in the north-east corner of the site. There would be a pedestrian link with the LAP and Wentworth Close in the south-western corner of the site and a footpath link with the public footpath (Footpath 103) that runs east-west to the south of the site.

Parking would be provided in a mixture of bay parking, parking courtyards and on-site with driveways and garages.

2. Scale

The proposed dwellings would be primarily 2 storey with limited (6 no.) 2.5 storey dwellings with accommodation provided within the roof space located to the very centre of the site. Many of the dwellings would be provided with either detached or semi-detached, single storey garages set back from the front build line of the dwellings.

The proposed flatted buildings would be part 2 storey and part 2.5 storey in height with the central element of the buildings at 2.5 storeys in height.

3. Appearance

The proposal would be of a traditional design with different roof forms, footprints and materials, as shown on the street scene extracts below.

Materials would include a mixture of red brick, multi red brick, tile hanging at upper level, render above brick plinth and brown and grey roof tiles.

The proposed development would include architectural features such as pitched roofs, gables, chimneys, porch canopies, bay windows, quoins and detailing around fenestration.

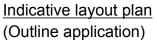
4. Landscaping

The hard surfaces within the site would consist of a mixture of tarmac roads and paths, charcoal and brindle keyblock paving, rumble strips formed of concrete setts, Hoggin path with timber edging and concrete paving slabs.

Soft landscaping would include trees, hedges, shrubs, grass and areas of meadow mix.

There would be a 2m deep landscape buffer between the rear of the dwellings to the south of the site and the site boundary and open field to the south.

Detail of boundary treatments between plots have not been provided but could be secured by condition.













Location Plan (with section references)



Section A - A



Section B - B



Section C – C



Section D – D



Section E - E



Section F - F

7. Relevant Planning History

WA/2019/1514	Construction of a swale and pond for	Full Permission
	drainage attenuation.	07/11/2019
S52/2019/0006	Request to modify a Section 106 legal	Decision
	agreement (WA/2015/2283 outline	Pending
	application) relating to the SANG	
	contribution.	
WA/2015/2283	Outline application with all matters	Certificate of
	reserved except for access for the	Lawfulness
	erection of up to 105 dwellings including	Granted

	32 affordable together with associated works (as amended by Design and Access Statement received 09/11/2016, amended drainage information and FRA received 28/04/2017 and amended plans and additional information received 07/07/2017 and amended location plan received 09/11/2017 and additional Certificate B received 24/11/2017)	13/06/2017
WA/1975/1641	Residential development for 100 houses (Outline)	Unknown
WA/1975/0694	Proposed residential development approximately 10 dwellings, acre	Refused 16/07/1975
FAR52/56	Residential Development	Refused 14/04/1956
FAR420A/68	132kv overhead line	Full Permission 08/08/1969
FAR420/68	Overhead Line	Full Permission 05/12/1968
FAR271/59	HV O/H extension	28/10/1959

8. Planning Policy Constraints

Developed Area of Farnham Farnham/Aldershot Strategic Gap (southern section only) Thames Basin Heath 5km Buffer Zone Minerals Safeguarding Area Electricity Supply Line Gas Pipe Line Ancient Woodland 500m Buffer Zone Built Up Area Boundary (FNP) Housing Allocations:Land west of Green Lane (FNP) Article 4 Direction Strategic Site – Land West of Green Lane, Farnham Minerals Safeguarding Area, Surrey Minerals Plan (July 2011) Section 106 Agreement (relating to Outline permission WA/2015/2283)

9. <u>Development Plan Policies and Guidance</u>

The development plan and relevant policies comprise:

• Waverley Borough Local Plan, Part 1, Strategic policies and sites (adopted February 2018):

- Policy RE1 Countryside beyond the Green Belt
- Policy RE3 Landscape Character
- Policy TD1 Townscape and Design
- Policy NE1 Biodiversity and Geological Conservation
- Policy NE3 Thames Basin Heaths Special Protection Area
- Policy SP1 Presumption in Favour of Sustainable Development
- Policy SP2 Spatial Strategy
- Policy ICS1 Infrastructure and Community Facilities
- Policy AHN1 Affordable Housing on Development Sites
- Policy AHN3 Housing Types and Size
- Policy LRC1 Leisure, Recreation and Cultural Facilities
- Policy ALH1 The Amount and Location of Housing
- Policy ST1 Sustainable Transport
- Policy CC1 Climate Change
- Policy CC2 Sustainable Construction
- Policy CC4 Flood Risk Management
- Policy SS2 Land West of Green Lane, Farnham LAAID: 438
- Farnham Neighbourhood Plan (made May 2017):

FNP1	Design of New Development and Conservation
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- FNP12 Thames Basin Heaths Special Protection Area (SPA)
- FNP13 Protect and Enhance Biodiversity

FNP14b Housing Site Allocations (Land west of Green Lane, Badshot Lea)

- FNP27 Public Open Space
- FNP30 Transport Impact of Development
- FNP31 Water and Sewerage Infrastructure Capacity
- FNP32 Securing Infrastructure
- Waverley Borough Local Plan 2002 (retained policies February 2018):
 - Policy C4 Farnham/Aldershot Strategic Gap
 - Policy D1 Environmental Implications of Development
 - Policy D4 Design and Layout
 - Policy D7 Trees, Hedgerows and Development
 - Policy D8 Crime Prevention
 - Policy D9 Accessibility
 - Policy HE15 Unidentified Archaeological Sites
 - Policy M5 Provision for Cyclists
 - Policy RD9 Agricultural Land
 - Policy LT11 Walking, Cycling and Horseriding
- South East Plan (saved policy NRM6): NRM6

In accordance with the National Planning Policy Framework (NPPF) due weight has been given to the relevant policies in the above plans.

Other guidance:

- National Planning Policy Framework (2019)
- National Planning Practice Guidance (2014)
- Land Availability Assessment (2016)
- West Surrey Strategic Housing Market Assessment (2015)
- Settlement Hierarchy (Update 2012)
- Open Space, Sport and Recreation (PPG17) Study 2012
- Statement of Community Involvement (2019 Revision)
- Strategic Flood Risk Assessment (2015/2016)
- Viability Assessment (2016)
- Cycling Plan SPD (April 2005)
- Council's Parking Guidelines (2013)
- Residential Extensions SPD (2010)
- Vehicular and Cycle Parking Guidance (Surrey County Council 2018)
- Waverley Local Plan Strategic Highway Assessment (Surrey County Council, 2016)
- Farnham Design Statement (2010)
- National Design Statement (2019)

10. Consultations and Town Council Comments

County Highway Authority	23/09/2019 - The Highway Authority is satisfied that the current reserved matters application is compatible with the access arrangements agreed by the Highway Authority at the outline planning		
	application, subject to condition.		
Farnham Town Council	16/08/2019 – This is an approved development		
	site in the Adopted Farnham Neighbourhood Plan		
	Policy FNP14b). Farnham Town Council supports		
	the application for the erection of 105 dwellings,		
	being compliant with the Farnham Neighbourhood		
	Plan. Consideration should be given to the way		
	services are installed and accessed to allow for		
	future upgrades without impacting on the local		
	amenity. FTC looks forward to reviewing the		
	subsequent application for additional drainage on		
	the site.		
Lead Local Flood	31/07/2019 - Not satisfied that the proposed		
Authority	drainage scheme meets the requirements		

	because insufficient information has been provided.			
	22/08/2019 – Proposed drainage scheme meets the relevant requirements. Look forward to receiving an application to discharge Conditions 4 and 15 of WA/2015/2283 in due course.			
	24/09/2019 – No change to drainage strategy or surface water drainage system therefore no further comments. Refer back to comments dated 22/08/2019.			
	Officer comments: application WA/2019/1514 for the construction of a swale and pond for drainage attenuation has now been approved.			
Surrey Wildlife Trust	04/09/2019 – Would be pleased to comment on any detailed landscaping scheme for the site. Landscaping Plan should seek to retain the biodiversley rich boundary vegetation (trees and hedgerows) on the site and manage them a conservation regime as advised by the applicant's ecologist in their Ecological Appraisal Report (Nov 2015) paragraph 4.7 and SWT comments 24/03/2016.			
	Advise a Landscape and Ecological Management Plan (LEMP) may be appropriate for the site to help it address its biodiversity responsibility.			
	Officer comment: Conditions 14 and 17 of WA/2015/2283 address these points.			
Council's Waste and Recycling Co-ordinator	Flats are 1 bed and 2 bed and therefore capacities of 100 litres for 1 bed units and 170 litres for 2 bed units should be used to calculate bin provision.			
	Collectors should walk no more than 15m to empty 2 wheeled bins or 10m for 4 wheeled bins. Bins must be ordered at least 6 weeks prior to occupation.			
County Archaeologist	14/08/2019 – in response to outline application advised that should consent be granted, the detailed planning application to follow should be			

	accompanied by the results of an archaeological trial trench evaluation. No evidence that this has been carried out and no mention of any archaeological requirement in current application submission.
	Advise that required archaeological evaluation should be carried out at the earliest opportunity as, should significant archaeological remains be discovered, they could impact both on the development programme and possibly the design layout of the development should nationally significant remains be encountered worthy of preservation in situ.
	Officer comment: Condition 5 of WA/2015/2283 requires the submission and implementation of a programme of archaeological work prior to commencement of development as previously recommended by the County Archaeologist.
Thames Water	04/10/2019 Thames Water has identified an inability of the existing foul water infrastructure to accommodate the needs of this development proposal. Thames Water request that a condition be added to any planning permission requiring a solution to be found. The application indicates that surface water will not be discharged to the public network and as such raises no objection. However, approval should be sought from the Lead Local Flood
Southern Water	Authority. 20/08/2019 and 01/10/2019 No objection
Natural England	04/10/2019 Natural England has previously commented [Officer note - on outline application] Previous advice applies although made no objection to original. Proposed amendments are unlikely to have significant different impacts on the natural environment than those originally proposed.

Council's Greenspaces Manager	Properties and gardens would be situated close to the existing hedgerow/trees along Western boundary, likely to cause conflicts over trees shading out gardens/properties. Potential to damage the root protection zones through the construction process - should be avoided. Pity that open spaces/play ground provision would be sited in south-eastern corner of the site, a more central location would preferred.		
Surrey Police Designing Out Crime	No comments received.		
RSPB	No comments received.		
Ramblers Association -	No comments received.		
Farnham			
Ramblers Association -	No comments received.		
London			
British Horse Society	No comments received.		
Byways and Bridleways	No comments received.		
Trust	No. and the second second second		
Open Spaces Society	No comments received.		
Auto-Cycle Union Ltd	No comments received.		
British Driving Society	No comments received.		
Cyclists Touring Club	No comments received.		
Scottish and Southern Energy PLC	No comments received.		
Southern Gas Network	No comments received.		
Environment Agency	No comments received.		
NHS	No comments received.		
Health Watch Surrey	No comments received.		
Guildford and Waverley Clinical Commissioning Group	No comments received.		

11. Representations

In accordance with the statutory requirements and the "Reaching Out to the Community – Local Development Framework – Statement of Community Involvement – August 2019" the application was advertised in the newspaper on 02/08/2019 site notices were displayed around the site 02/08/2019 and neighbour notification letters were sent on 26/07/2019 and then again on 23/09/2019 following the receipt of amended plans.

3 letters, including 1 from the 'Open Spaces Society' and 1 from 'Badshot Lea Community Association' have been received raising objection for the following reasons:

- Access from Lower Weybourne Lane onto Green Lane and implications for highway safety and traffic volume.
- Green Lane not wide enough for 2 way traffic and would be out of keeping.
- Presence of bats.
- Overdevelopment
- 2.5 storey town houses and apartment blocks
- No relationship with surrounding built environment
- Does not conform with Farnham Design Statement
- Minimum parking provision does not take account of location of site
- Comments from Community Consultation ignored
- Planning Statement Para 3.8/9 there is no 'by right' designation of land described as public open space.
- No dedicated management plan for public open space.
- No reference to SANG provision.
- No Appropriate Assessment for any public by right- open space in terms of Thames Basin Heaths SPA
- Unclear what statutory dedication will be to enable the lawful access from the private roads within the development

1 letter of support has been received stating the following:

Vivid Housing Ltd, selected affordable housing provider, happy with layout, mix, tenure and floor layouts of the 32 affordable homes.

12. Community Involvement

A public exhibition was held on the 4th June 2019 at St George's Church Hall, Badshot Lea. Leaflet invitations were delivered by hand to surrounding neighbours. Large exhibition boards were displayed, detailing the progress of the proposals and reasoning behind them.

There were approximately 46 visitors to the exhibition and feedback forms were distributed. 11 were returned.

The main concern raised was impact on neighbours' amenities and that there would be sufficient parking provision. Specific concerns were raised about the height of some of the buildings and since then the number of these has been reduced and the apartment blocks reduced from 3 to 2.5 storeys. Additional

tree planting on the boundaries has been included to help address neighbouring amenity concerns.

13. Determining Issues

Principle of development

Housing mix and affordable housing

Landscaping and appearance

- Design and impact on visual amenity
- Impact on residential amenity

Layout

- Design and impact on visual amenity
- Impact on residential amenity
- Parking provision

Scale

Standard of accommodation and amenity space

Provision of amenity space

Infrastructure

Waste, recycling and cycle stores

Highways

Flood risk and drainage

Accessibility and Equalities Act 2010, Crime and Disorder and Human Rights Implications

Environmental Impact Regulations 2017

Working in a positive/proactive manner

Response to Parish Council and Third Party comments.

14. Planning Considerations

14.1 Principle of development

Policy SP1 of the Local Plan (Part 1) 2018 states that when considering development proposals, the Council will take a positive approach that reflects the presumption in favour of sustainable development.

The application seeks approval of reserved matters following grant of outline planning permission under WA/2015/2283. Therefore, the principle of development has already been established and only the reserved matters are to be considered in the assessment of this application. The matters which have been reserved for consideration are the appearance, landscaping, layout and scale of development. The report will consider the reserved matters, in addition to any other relevant considerations.

14.2 Housing Mix and Affordable Housing

Policy AHN3 of the Local Plan 2018 (Part 1) requires new housing to make provision for an appropriate range of housing types and sizes, reflecting the most up to date evidence in the West Surrey Strategic Housing Market Assessment (SHMA).

The outline permission allowed for up to 105 dwellings across the site. The indicative mix for the development at outline stage was:

Number of bedrooms	Number of units	% mix
1-bedroom	23	21.9%
2-bedroom	31	29.5%
3-bedroom	36	34.3%
4+-bedroom	15	14.3%
Total	105	100%

Scale is a reserved matter for consideration as part of this application and it is accepted that the mix can be altered under this reserved matters. The overall housing mix proposed under the current Reserved Matters application is as follows:

Number of bedrooms	Number of units	% mix
1-bedroom	12	11.4%
2-bedroom	30	28.6%
3-bedroom	45	42.9%
4+-bedroom	18	17.1%
Total	105	100%

Whilst as agreed at outline stage the proposal retains 70% market housing and 30% affordable housing, the current reserved matters proposal seeks amendments to the housing mix provided for both of these housing types.

Market Housing

Number of	Market	%	SHMA	Outline	%
bedrooms	Housing		requirement %	application	
	Reserved			number	
	Matters				
1-bedroom	3	4.1%	10%	10	14%
2-bedroom	17	23.3%	30%	22	30%
3-bedroom	35	47.9%	40%	26	36%
4+-	18	24.7%	20%	15	20%

bedroom					
Total	73	100%	100%	73	100%

The table above shows that the current reserved matters scheme seeks to change the housing mix, with a shift to the provision of more larger units and fewer smaller units. This would result in an under provision of 1 and 2 bedroom units, contrary to the indicative requirements of the SHMA 2015. However, the mix would be broadly in line with the SHMA requirements, with a maximum 7.9% deviation from the requirement, that being for 3 beds for which the requirement and need is greatest anyway.

The applicant has put forward in a supporting letter dated 20/09/2019 that the West Surrey SHMA (SHMA) is a wide-ranging document which covers the whole of the West Surrey Housing Market Area. They have noted that the conclusion of the SHMA recommends that strategic policy retains a reasonable degree of flexibility to ensure that, in applying mix to individual development sites, appropriate regard can be given to the nature of the development site, the character and existing housing stock of the area as well as the most up-to-date evidence of need/demand. In light of this the applicant has put forward that whilst the SHMA mix should be used as a starting point, other factors should allow for a case to be made for variation to the SHMA mix and noted that Policy AHN3 of the Local Plan (Part 1) 2018 includes some degree of flexibility.

The applicant also refers to the Folly Hill appeal decision (APP/R3650/W/17/3171409) wherein an Inspector allowed a scheme with a considerably lower number of smaller units that those in the SHMA (including 0% 1 beds), agreeing that the site's edge of settlement location meant that a greater number of larger and lesser smaller units would be acceptable.

The applicant has put forward that the current application site is also located in an edge of settlement location typified by larger family housing (3 and 4 bed homes) and that this is supported by the number of local schools in the area, indicating that the area is well served for families, and therefore the proposed mix reflects this.

The applicant also contends that smaller units (1 and 2 bedroom homes) are far more appropriate in town centre locations where land is scarce and development tends to proposed more apartments.

The applicants have sought a professional opinion from local estate agents, Bridges and Bourne, who both confirmed there is very little demand for smaller 1 bedroom units within the area. The applicants also note that whilst a 1 bedroom home may be attractive to a first-time buyer, the Government's Help to Buy scheme is enabling people to buy 2 and 3 bedroom units as their first property.

During the course of the application the mix has been amended to attempt to address officer concerns, with the addition of 3 one bedroom market homes.

Having regard to the justification provided by the applicant, the improvements to the mix during the lifetime of its application and the broad compliance with the SHMA, the proposed market housing mix is considered to be acceptable.

Affordable Housing

Outline application WA/2015/2283 proposed 32 affordable units, representing 30% of the overall development. The tenure split set out in the attached Section 106 Agreement was 65.6% affordable rented units and 34.4% shared ownership units.

Number of	Affordable	%	SHMA	Outline	Outline
bedrooms	Housing		requirement	application	application
	Reserved		%	Affordable	Shared
	Matters			Rented	ownership
	scheme				
1-bedroom	10	31.25%	40%	9	4
2-bedroom	12	37.5%	30%	2	7
3-bedroom	10	31.25%	25%	10	0
4+bedroom	0	0%	5%	0	0
Total	32	100%	100%	21	11

Since the issue of permission for WA/2015/2283, the applicant has sought approval from the Council's Housing Strategy and Enabling Team to amend the mix provided to the following mix:

	Affordable Rent	Shared Ownership	Total
1 Bed	9	1	9 (28%)
2 Bed	5	7	13 (41%)
3 Bed	7	3	10 (31%)
Total	21 (66%)	11 (34%)	32

The Council's Housing Strategy and Enabling Manager has commented that the provision of 32 affordable homes would meet the requirement of Policy AHN1 of the Local Plan (Part 1) 2018 and that proposed mix of affordable housing bed sizes and tenure split would be acceptable, largely in line with that recommended in the SHMA. The Council's Housing Strategy and Enabling Manager is also considers the locations of the affordable units to be acceptable.

The Housing Strategy and Enabling Manager has noted that the affordable housing should be owned and managed by a Registered Provider (housing association) and notes the letter of support from VIVID, however, encourages the inclusion of social rented as well as affordable rented homes, to improve the affordability for households in need.

The Council's Housing Strategy and Enabling Manager has recommended that the ground floor affordable flatted units have their own private amenity areas, wherever possible, to provide self contained areas for residents and limit service charges for maintenance of communal areas. The proposed flatted units to the south east would be provided with a small area of amenity space, with a low level hedge to enclose it. The flatted units to the north east would also be provided with a small area to the rear. Officers consider that whilst these areas are modest, the site layout in general offers other areas of open space throughout the site which would provide amenity space for future occupiers.

The proposed parking provision would meet the required standard for both market and affordable units. Officers consider this to be a positive aspect of the scheme.

Subject to an appropriate mechanism in a Section 106 Agreement to secure the provision of the affordable housing proposed, Officers consider that the proposal would satisfactorily contribute to meeting local needs in line with the Development Plan.

14.3 Landscaping and appearance

• Design and Impact on visual amenity

Policy TD1 of the Local Plan 2018 (Part 1) requires development to be of high quality design and to be well related in size, scale and character to its surroundings. Retained Policies D1 and D4 of the Local Plan 2002 are attributed substantial and full weight respectively due to their level of consistency with the NPPF 2019.

Policy FNP 14B) of the Farnham Neighbourhood Plan states that the redevelopment of this site should respond to the local characteristics of the Weybourne and Badshot Lea Character Area as set out in the Farnham Design Statement 2010. The layout should allow transition to the southern,

countryside edge. The mature hedgerows and trees to the east and west of the site should be retained and enhanced to provide a landscape framework for the site and wildlife corridors. A substantial landscape buffer should be provided at the southern edge of the development. Amenity greenspace should be provided within the site together with a children's play area. Features within areas of informal/natural green space such as mounding or natural elements such as trees and open space will provide opportunities for local play. The site should incorporate adequate parking provision to avoid parking on Weybourne Lane. Traffic calming measures within the site should be introduced to make streets safer.

The applicant has submitted soft and hard landscaping proposals. The soft landscaping proposals take account of the existing site boundaries and the proposed landscaping within the site. The Council's Landscape and Tree Officer has been consulted on the proposals and notes the importance of the existing historic landscape features.

The applicant has clarified through amended plans that the existing hedge to the east of the site, which bounds Green Lane and provides some softening of the site from the lane, is to be retained.

A 2m tree planting and landscape buffer is proposed to the south of the site featuring trees and under planting. Whilst a wider/deeper strip would be more effective, the proposed planting would provide a soft boundary to the site.

With regards to the impact on adjacent trees, some concern is raised with regard to the relationship between the proposed development and the existing trees and hedging which forms a historic landscape feature on the western boundary, with the rear of the dwellings on Wentworth Close. The Arboricultural Impact Assessment submitted recognises that Plot 24 to the south western corner of the site would have a poor relationship with the bounding trees such that some tree/vegetation removal would be required. Plots 16 and 20-23 have similar issues. Further, it is noted that there may be some pressure to reduce the branching of the trees in order to accommodate the build of the development on this boundary. This is a negative aspect of the proposal that would need to be weighed in the planning balance.

The proposed planting around the site and the street frontages is considered to be acceptable.

With regard to hard landscaping features, such as fences/walls and paving, the proposal would consist of a mixture of tarmac roads and paths, charcoal and brindle keyblock paving, rumble strips formed of concrete setts, Hoggin path with timber edging and concrete paving slabs. These materials are considered to be suitable and to provide variety and interest to the overall design.

Turning to the appearance of the dwellings, the Farnham Design Statement notes that there is a large mix of housing styles in the area. The Design Statement has limited relevant guidelines specific to the area but sets out that in Weybourne and Badshot Lea, the rural character of Badshot Lea should be preserved by respecting the pattern of development in the village.

A variety of dwelling types are proposed, with varied architectural detailing. A varied appearance of dwellings is considered to add interest to the scheme as a whole.

An indicative materials plan has been submitted which includes the use of yellow multi brick, red multi brick, render, tile handing and black boarding. Brown roof tiles would be used for the majority of the dwellings, with a number of dwellings featuring grey roof tiles which would add interest to the design.

The flatted units would comprises 2 and 2.5 storey elements which would break up the roof form. Officers consider this to add interest to the buildings without them appearing unduly prominent when read against the 2 storey dwellings and garages.

Full details of the proposed LAP and LEAP would be secured by condition, however given the position and scale, officers are satisfied an acceptable appearance for these play areas could be achieved.

Overall the landscaping and appearance of the proposal is considered acceptable and would enable the development to integrate well with the surrounding area.

14.4 Layout

The layout of the proposed development comprises a loop road with two spurs to the south-east. The layout would include back to back gardens around the perimeter and a line of back to back dwellings through the centre of the site. Almost all the dwellings would front the main highway with the only exception being plots 96 to 99 on the eastern side which would front a parking area. The apartment block in the south-eastern corner would also front a parking area rather than a main road. However, there would be good active frontages to the proposed dwellings.

There would be a range of housing types and sizes spread across the site and these would be reasonably mixed to add interest. The dwellings would all

have acceptable garden space, the northern apartment would have private amenity space to its rear and the south-eastern apartment block would have a separated private amenity area to its rear. The layout includes 6 2.5 storey dwellings to the centre of the site, and 2.5 storey elements of both of the apartment blocks. This additional height would add interest to the layout and roofscape without resulting in the properties being overbearing or out of keeping with existing development around the site due to the separation distances involved.

A LEAP and LAP would be provided in the south-eastern corner of the site, surrounded by an area of open space. The LEAP and LAP would be overlooked by the apartment block in the south-eastern corner and there would be a network of footpaths linking the area with the rest of the site. Whilst there would not be doors from the apartment block fronting the LEAP/LAP there would be a large number of windows (24 double windows all serving habitable rooms) fronting the area and an area of amenity space for the apartment block with a low enclosure to ensure views would be retained. It is considered that there would therefore be adequate natural surveillance for the LEAP/LAP area.

The proposal includes small areas of open space on site, including a central square which would soften the areas of built form and hard standing, providing a visual relief between proposed dwellings.

The affordable units would be contained within 2 apartment blocks and 2 areas of dwellings, in 2 clusters one towards the north-east of the centre of the site, and one area to the south-east of the site. Whilst ideally, the affordable units would be distributed in more than 2 areas, the use of apartment blocks for these has led to there only being 2 clusters and the Housing Strategy and Enabling Manager and Officers consider this approach acceptable for this site. The affordable dwellings would be tenure neutral with the market dwellings. Whilst the apartment blocks are larger than the dwellings, they would not appear out of character with the wider site or be identifiable as affordable units due to their design, which would reflect wider character on the site.

The distribution of parking would include allocated off-street parking to the front of dwellings, garage spaces for dwellings, and unallocated visitor spaces in both bays and parking courts. There would be a small parking area for 10 vehicles to the rear of the northern apartment block, which would be shielded from view within the streetscene by surrounding development, apart from a carriage arch. There would also be 2 parking court areas in the south-eastern corner of the site, neither of which would be clearly visible from the main loop road due to their setting to the rear of street fronting dwellings. Both of these

would be of a modest size and planting would help to break them up and make the proposed areas of hardstanding less visually dominant.

The parking areas would be generally located to the front/side of dwellings where they would be overlooked by other dwellings which would provide natural surveillance.

• Impact on Residential Amenity

The application site bounds existing dwellings on Lower Weybourne Lane (to the north) and Wentworth Close (to the west). As the proposed development would largely face into the site, the layout would see the rear gardens of the proposed dwellings adjoining the existing rear gardens of these properties. This is considered to be a common relationship in residential areas which ensures that the built form is well separated from amenity space.

The Council's Residential Extensions SPD set out that the general rule of thumb is that there should be a distance of at least 21 metres between proposed windows and those of neighbouring properties and 18 metres between proposed windows and neighbouring private amenity space. These guidelines may be relaxed if the character of the immediate suggests that lesser distances may be appropriate.

The proposed layout plans indicates that there would be a distance of between 10m and 14m between the windows of proposed dwellings and the neighbouring amenity space. The distance between proposed windows and those of the neighbouring dwellings would exceed 21m in all cases. On this basis, the proposal could result in some limited overlooking resulting from proposed dwellings closest to the western boundary. The level of this would, however, be limited to the rear parts of some of the gardens that serve properties Wentworth Close. The existing and proposed planting along the western and northern boundaries would also help to minimise this impact.

The layout is generally spacious, avoiding unfavourable built relationships between proposed dwelling and the existing dwellings which bound the site.

In summary, the proposals are considered to appropriately protect the amenities of neighbouring residential dwellings. Where there would be modest impacts on existing dwellings these would not be significant. The proposal is therefore considered to comply with Policy TD1 of Local Plant (Part 1) 2018 in this respect.

• Parking Provision

The NPPF supports the adoption of local parking standards for both residential and non-residential development. The Council has adopted a Parking Guidelines Document which was prepared after the Surrey County Council Vehicular and Cycle Parking Guidance in January 2012. Policy ST1 of the Local Plan (Part 1) 2018 states that development schemes should have appropriate provision for car parking. Development proposals should comply with the appropriate guidance as set out within these documents.

The Council's adopted Parking Guidelines (2013) set out the following guidelines for new residential development:

Dwelling size (and number	Spaces required	Total required
proposed)	per dwelling	
1 bed (13)	1	13
2 bed (29)	2	58
3+ bed (63)	2.5	157.5
٦	228.5	

The proposal includes the provision of parking spaces as set out below:

Allocated off-street parking	200
Garage spaces	31
Unallocated visitor spaces	33
Space by pumping station	1
Total	265
Total (excluding garages due to	234
resulting triple tandem)	

The minimum parking requirement on the site, in accordance with the Council's Parking Guidelines 2013 would be 228.5 parking spaces for the proposed development.

The parking provision on site would total 265 spaces, however, officers consider that the spaces allocated in garages, which would in effect be triple tandem parking, should not be included because it is unrealistic for occupants to regularly rely on triple tandem parking. As such, with the garage spaces excluded from the figures, the total parking provision on site would be 234. This would exceed the minimum requirement by 5.5 spaces, which would be policy complaint. Officers note that the parking provision would include a significant number of unallocated visitor parking spaces, however, note that the requirement of these is included within the parking spaces required for each size of dwelling within the Parking Guidelines.

The proposed parking spaces are suitably distributed throughout the site. The use of parking courts is limited with the majority of units having dedicated spaces in close proximity.

14.5 <u>Scale</u>

With the exception of 6 semi-detached dwellings in the centre of the site which would be 2.5 storey with accommodation in the roofspace, the dwelling houses are all 2 storeys in height. This would be in keeping with the surrounding development on Lower Weybourne Lane to the north and Wentworth Close to the west. Furthermore, the bulk and width of the proposed dwellings is not considered to be excessive, with a mixture of detached and semi-detached units.

The application also proposes two blocks of flats. The central element of the 2 blocks would be 2.5 storeys in height with a maximum height of 9.97m.

The height of individual dwellings varies from 7.6m to 9.04m, with a variety of roof forms/pitch types used. The focus upon 2 storey dwellings is considered to be reflective of the character of the area which is dominated primarily by two storey properties, although it acknowledged that Lower Weybourne Lane does feature a number of bungalows.

Proposed garages would be single storey in height. This appears appropriate and in keeping with the character of the surrounding area. The single storey elements add variation and help break up the built form proposed.

14.6 Standard of accommodation and amenity space

Policy TD1 seeks to maximise the opportunity to improve the quality of life, health and well-being of current and future residents through the provision of appropriate private, communal and public amenity space, appropriate internal space standards for new dwellings, on site play space provision, appropriate facilities for the storage of waste and private clothes drying facilities.

The Government Technical Housing standards – nationally described space standards (2015) requires dwellings to meet certain internal space standards in order to ensure that an appropriate internal standard of accommodation has been provided for future occupiers.

The proposal would provide for the following:

Market units:

House No.	Bed no. & Person	Technical	Proposed	Does it
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Туре	units in site	no.	Space Standard (m ²)	Floorspace (m ²)	accord?
Peartree	3	1b2p	58	65	\checkmark
Ashenford	11	2b3p	70	71.5	\checkmark
Beauford	6	2b4p	79	81	\checkmark
Byford	6	3b4p	84	90	\checkmark
Amersham	2	3b(+study) 4p	79	92	\checkmark
Ardale	2	3b4p	84	93.5	\checkmark
Kingdale	4	3b4p	84	95.5	\checkmark
Colton	4	3b4p	84	110	\checkmark
Huxford	17	3b(+study)5p	93	108.5	\checkmark
Elliston	2	4b6p	106	119.5	\checkmark
Manford	9	4b(+study)6p	106	128.5	\checkmark
Marford	7	4b(+dining/study)7p	115	145	✓

Affordable units:

House Type	Bed no. & Person no.	No. units in site	Technical Space Standard (m ²)	Proposed Floorspace (m ²)	Does accord?	it
Shared own	ership					
Flat (1BF)	1b2p	1	50	50	\checkmark	
Flat (2BF)	2b4p	7	70	71	✓	
Benford	3b4p	3	84	85	✓	
Affordable Rent						
Flat (1BF)	2b4p	9	70	71	✓	
Flat (2BF)	2b4p	5	70	71	\checkmark	
Benford	3b4p	7	84	85	✓	

As set out in the tables above, all of the proposed units (market and affordable) would comply with the Technical Space Standards. In addition, the proposed bedroom sizes would also comply. Officers consider this to be a significant merit of the proposal.

Officers are satisfied that the proposed dwellings would have sufficient light and outlook, which officers consider would result in an attractive living environment for future occupiers.

The majority of the proposed units would face into the site, with back-to-back garden arrangements. Those dwellings that would face other proposed dwellings would be separated by the proposed access loop road through the

site. This is a common relationship in residential developments and is considered to offer an acceptable level of amenity to future occupiers.

14.7 <u>Provision of amenity space</u>

An area of open space, which includes a LEAP and LAP, is proposed in the south-eastern corner of the site. There would also be a pedestrian link, via a public footpath (Footpath 103) that runs east-west to the south of the site, with an off-site LAP at Wentworth Close in the south-western corner of the site.

The Council's Greenspaces Manager has been consulted on the application and notes that it is a shame that the open spaces and playground provision would be located to the south eastern corner, rather than in a central location within the site which could provide a central landscape feature. However, the constraints of the site are such that by locating the LEAP and LAP in the south eastern corner, a larger area is able to be provided.

Officers consider the space provided to be sufficient to meet the LEAP and LAP FIT guidance. The positioning of the playspace areas within the site would be such that natural surveillance would be afforded and they would be accessible to future occupants of the site as well as residents in the wider area. The management of the proposed play areas would be via a Management Company and this would be secured as part of a S106 Agreement should permission be granted.

With regard to amenity space, each dwelling would benefit from its own private amenity space in the form of a rear garden. These areas would be of varying shapes and sizes, but it is considered that all would be of an adequate size for the properties which they would serve. Areas of communal space would be provided adjacent to the flatted buildings. With regard to the flatted block to the south eastern corner, a low level hedge to create an enclosed area of amenity space immediately adjacent to the building. The northern flatted building would be provided with an amenity space to the rear to enable occupiers to hang out washing. Whilst this reliance upon the public open space is not ideal, due to the lack of privacy, this is nonetheless a good usable area of space.

In light of the above, it is considered that the proposal would provide for a suitable level of playspace and amenity space in accordance with Policies LRC1 and TD1 of the Local Plan 2018 (Part 1).

14.8 Infrastructure

As part of the Reserved Matters proposal, the proposed housing mix has significantly changed since the indicative outline mix.

Infrastructure contributions were sought as part of the outline permission WA/2015/2283 comprising the following contributions:

- Transport Infrastructure contributions
- Education Contributions (Early years, primary and secondary)
- Sport pitches
- SANG contribution

The proposed change in mix would impact on the infrastructure contributions required to mitigate for the development.

Consultation with the relevant providers has confirmed that the contributions would need to be amended to the following contributions:

Contribution	Agreed at Outline	To be agreed at Reserve Matters	Difference
Sport Pitches	£64,312.50	£64,312.50	No change
Education – early years	£70,670	£70,670	No change
Education – primary years	£290,896	£336,336	£45,440
Education – secondary years	£302, 828	£355,575	£52,747
SANG contribution	£231,069	£246,492	£15,423
SAMM contribution	£69,104	£73,723	£4,619
Transport	£180,000	£180,000	No change
Travel Plan Audit	£4,600	£4,600	No change
Transport voucher	£21,000	£21,000	No change
TOTAL	£1,234,479.50	£1,352,708.50	£118,230

14.9 <u>Waste, recycling and cycle stores</u>

In terms of waste and recycling, the layout has been designed so that there would be adequate kerbside bin collection points. Bins for houses would be able to be stored in gardens with access through gates for all units. The proposed flatted blocks would have communal bin storage at ground floor level.

Owing to the proposed loop road formation, refuse collection vehicles would be able to access the majority of units in forward gear. Sufficient space existing for the turning of vehicles where this is not the case. A refuse tracking plan has been submitted which demonstrates that the proposed layout could accommodate a refuse vehicle.

The Council's Waste and Recycling Officer has noted that the developer would need to pay for any standard refuse bin and any bulk bins for both recycling and waste, in accordance with the Council's guidance on refuse and recycling provision for new homes.

Dwellings with garages would have sufficient space for storing bicycles to the rear of the garages. Cycle storage in form of sheds would be provided to dwellings without garages. Communal cycle storage would be provided to the flatted buildings. Officers are satisfied that sufficient storage space would be provided for all proposed units.

The proposed stores are considered to be of an appropriate scale such to accommodate both cycle storage and waste and recycling. The appearance of the stores is typical of residential outbuildings.

The proposal makes appropriate provision for waste, recycling and cycle storage.

14.10 Highways

Policy ST1 of the Local Plan 2018 (Part 1) states that development schemes should be located where it is accessible by forms of travel other than by private car; should make necessary contributions to the improvement of existing and provision of new transport schemes and include measures to encourage non-car use. Development proposals should be consistent with the Surrey Local Transport Plan and objectives and actions within the Air Quality Action Plan. Provision for car parking should be incorporated into proposals and new and improved means of public access should be encouraged.

As noted above, the means of access to the site was agreed as part of the outline application. However, the County Highway Authority has undertaken an assessment of the reserved matters application in terms of the likely net additional traffic generation, access arrangements and parking provision and is satisfied that the application would not have a severe impact on the safety and operation of the adjoining public highway, subject to conditions.

14.11 Flood Risk and drainage

The matter of flood risk and drainage was considered under the outline consent. The principle of the acceptability of the proposal in terms of drainage

and flood risk was therefore accepted at the outline stage, pursuant to application number WA/2015/2283, subject to conditions. However, the Lead Local Flood Authority (LLFA) has reviewed the current proposal to ensure that the drainage scheme for this phase of the development accords with that approved at the outline stage. The LLFA is satisfied that the proposed drainage scheme meets the requirements set out within the NPPF, NPPG and Technical Standards and is therefore acceptable.

The Lead Local flood Authority has also commented that the following should be addressed as part of any future discharge of conditions application.

- Confirmation of the proposed impermeable area generated by the site.
- Topographical survey information should be used to show a naturalised pond, and bank lengths that fit with the natural topography.
- Evidence that the Green Lane ditch does not extend (via a pipe) further to the north.
- Acknowledgement that as the existing Green Lane ditch is an Ordinary Watercourse and therefore Land Drainage Consent will be required from SCC as LLFA for any works associated with the ditch.

It should be noted that since the submission of this reserved matters application, an application for the construction of a swale and pond for drainage attenuation for the proposed development, pursuant to application number WA/2019/1514, has been approved.

14.12 <u>Accessibility and Equalities Act 2010, Crime and Disorder and Human</u> <u>Rights Implications</u>

There are no implications for this application.

14.13 Environmental Impact Regulations 2017

The proposal is considered not to be EIA development under either Schedule 1 or 2 of the EIA Impact Regulations 2017 or a variation/amendment of a previous EIA development nor taken in conjunction with other development that is likely to have a significant environmental effect.

14.14 <u>Development Management Procedure Order 2015 - Working in a</u> positive/proactive manner

In assessing this application, officers have worked with the applicant in a positive and proactive manner consistent with the requirements of paragraphs 186-187 of the NPPF. This included:-

Provided or made available pre application advice to seek to resolve problems before the application was submitted and to foster the delivery of sustainable development.

Provided feedback through the validation process including information on the website, to correct identified problems to ensure that the application was correct and could be registered;

Have suggested/accepted/negotiated amendments to the scheme to resolve identified problems with the proposal and to seek to foster sustainable development.

Have proactively communicated with the applicant through the process to advise progress, timescales or recommendation.

15. Town Council and or Third Party Representations

Officers note the comments received from neighbouring occupiers and third parties regarding the proposal. These comments have been addressed in the above report and below, where applicable.

- The principle of development was approved pursuant to the outline application.
- The applicant has set out how the results of the Community Consultation were addressed in this submission.
- Whilst it is noted that a separate Deed of Variation application has been submitted to seek to utilise an alternative SANG, the applicant is also seeking to vary the existing legal agreement to ensure the correct contributions to the Thames Basin Heaths SPA mitigation strategy are secured.
- The management of the proposed open space would be secured via legal agreement.
- Biodiversity and ecological concerns were addressed in the outline application and via conditions attached to that permission.

16. Conclusion

The principle of development has already been established through the granting of outline permission for the erection of 105 residential dwellings including access.

The proposed development is considered to be of an appropriate scale, layout and appearance such that it would be acceptable in visual terms. The development would reflect the character of the surrounding area. The development would provide sufficient separation to neighbouring dwellings to avoid any materially adverse impacts by way of overbearing form, loss of light or loss of privacy.

Officers are satisfied that the proposed dwellings would provide a good standard of accommodation for future residents having regard to proposed separation distances, light, outlook, privacy and the size of accommodation.

The proposed level of car parking is considered to be acceptable and would exceed the Council's Guidelines.

With regards to the impact on adjacent trees, some concern is raised with regard to the relationship between the proposed development and the existing trees and hedging which forms a historic landscape feature on the western boundary, with the rear of the dwellings on Wentworth Close. The Arboricultural Impact Assessment submitted recognises that Plot 24 to the south western corner of the site would have a poor relationship with the bounding trees such that some tree/vegetation removal would be required. Plots 16 and 20-23 have similar issues. Further, it is noted that there may be some pressure to reduce the branching of the trees in order to accommodate the build of the development on this boundary. This is a negative aspect of the proposal that would need to be weighed in the planning balance. Owing to the benefits of the proposal in the form of the provision of market and affordable housing, the provision of open space and wider landscaping improvements, Officers consider that the potential for the removal of some trees due to the pressure of development would not be sufficient to warrant refusal of the scheme. The harm would be outweighed by the benefits of the scheme.

Whilst some concern is raised regarding the likely impact of proposal on the hedgerow and trees which form a historic landscape feature on the western boundary in terms of the potential pressure to remove branches to accommodate development, the proposed landscaping, and in particular the provision of open space in the south eastern corner of the site and tree planting / landscaping would be appropriate having regard to the quantum of development proposed.

The landscaping details would also be acceptable having regard to residential amenity, amenity space and biodiversity considerations subject to appropriate conditions. On this basis, on balance, the proposed landscaping is considered to be acceptable.

It is therefore concluded that the proposed development would be in accordance with the aims and objectives of the Local Plan and the NPPF and would be suitable to the site and surrounding area. There are no adverse impacts that would outweigh the benefits. As such, it is recommended that the Reserved Matters of Layout, Scale, Appearance and Landscaping be approved.

Recommendation

That, the Reserved Matters of Layout, Scale and Appearance be APPROVED subject to conditions and a S106 agreement to secure a deed of variation to the original legal agreement to amend the infrastructure contribution figures by 27/02/2020.

1. Condition:

The plan numbers to which this permission relates are:

Layout and access: 2797-A-1000-PL-B 2797-C-1005-PL-H 2797-C-1010-PL-C 2797-C-1011-PL-C 2797-C-1021-PL-C 2797-C-1022-PL-C 2797-C-1023-PL-C 2797-A-1024-PL-B 2797-A-1024-PL-B 2797-A-3075-PL-B 16027-WIE-ZZ-XX-DR-C-05001-P05 16027-WIE-ZZ-XX-DR-C-05003-P05 16027-WIE-ZZ-XX-DR-C-95001-P04

House Type Elevations and Floorplans: 2797-C-3000-PL-C 2797-C-3001-PL-C 2797-C-3005-PL-D 2797-C-3006-PL-D 2797-C-3008-PL-D 2797-C-3008-PL-B 2797-C-3010-PL-C 2797-C-3015-PL-C 2797-C-3020-PL-C 2797-C-3021-PL-D 2797-C-3022-PL-D 2797-C-3025-PL-C 2797-C-3030-PL-B 2797-C-3035-PL-B

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2797-C-3040-PL-C
2797-C-3050-PL-C
2797-C-3055-PL-C
2797-C-3060-PL-C
2797-C-3065-PL-C
2797-C-3070-PL-B
2797-C-3071-PL-B
2979-A-3100-PL-C
2797-C-3101-PL-F
2797-A-3105-PL-D
2797-C-3106-PL-E
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Landscaping and Trees:

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TWWL22444 11D Sheet 1
TWWL22444 11C Sheet 2
TWWL22444 11D Sheet 3
TWWL22444 11D Sheet 3
TWWL22444 11D Sheet 5
TWWL22444 12C Sheet 1
TWWL22444 12C Sheet 2
TWWL22444 12C Sheet 3
TWWL22444 12C Sheet 4
TWWL22444 12C Sheet 5
TWWL22444 20
TWWL22444 30
TWWL22444 S
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The development shall be carried out in accordance with the approved plans. No material variation from these plans shall take place unless otherwise first agreed in writing with the Local Planning Authority.

Reason:

In order that the development hereby permitted shall be fully implemented in complete accordance with the approved plans and to accord with Policies FNP1 and FNP16 of the Farnham Neighbourhood Plan, Retained Policies D1 and D4 of the Waverley Borough Local Plan 2002 and Policy TD1 of the Local Plan (Part 1) 2018.

2. Condition:

Works shall be carried out in accordance with the Tree Protection Plan, Arboricultural Impact Assessment and Method Statement (TWWL22444 03 C). Any amendments to be agreed with the Local Planning Authority in writing.

Reason:

To adequately protect all trees worthy of retention from development harm and to provide for their amenity contribution thereafter in accordance with retained Policies D1, D4, D6 and D7 of the Waverley Borough Local Plan 2002 and Policy TD1 of the Local Plan (Part 1) 2018.

3. Condition:

No above ground development shall take place until samples of the materials to be used in the construction of the external surfaces of the development hereby permitted have been submitted to and approved in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.

Reason:

In the interest of the character and amenity of the area in accordance with Policies D1 and D4 of the Waverley Borough Local Plan 2002, Policies FNP1 and FNP16 of the Farnham Neighbourhood Plan and Policy TD1 of the Local Plan Part 1 (2018).

4. Condition:

The garages hereby approved shall be used for the parking of vehicles and domestic storage incidental to the residential occupation and enjoyment of the dwelling (the subject of this application) only and shall at no time be used for habitable accommodation or for any trade or business.

Reason:

In order to maintain sufficient parking for the development and to protect the character and residential amenities of the area in accordance with Policies FNP1 and FNP16 of the Farnham Neighbourhood Plan and Policies ST1 and TD1 of the Local Plan Part 1 (2018).

5. Condition:

Prior to the first occupation of the proposed development, notwithstanding the indicative plan provided (TWWL22444 20) further details relating to the equipment to be installed in the Local Equipped Area of Play and the Local Area of Play shall be submitted to and approved in writing by the Local Planning Authority. The play areas shall be provided and made available for use in full accordance with the approved details prior to the first occupation of the development, and thereafter maintained.

Reason:

To ensure that the development makes appropriate provision for children's play in accordance with Policy LRC1 of the Local Plan (Part 1) 2018.

6. Condition:

Prior to the first occupation of the dwellings here by permitted the highest available speed broadband infrastructure shall be installed and made available for use unless otherwise agreed in writing by the Local Planning Authority.

Reason:

To ensure sustainable construction and design in accordance with Policy CC2 of the Local Plan (Part 1) 2018.

7. Condition:

Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 2015 (or any order revoking and re-enacting that Order with or without modification), no windows/dormer windows or other openings other than those expressly authorised by this permission shall be constructed at first floor level or above, without the written permission of the Local Planning Authority.

Reason:

To safeguard the privacy of neighbouring occupiers and to accord with retained Policies D1 and D4 of the Waverley Borough Local Plan 2002, Policies FNP1 and FNP16 of the Farnham Neighbourhood Plan and TD1 of the Local Plan (Part 1) 2018.

8. Condition:

Prior to the first occupation of the proposed development, details of all proposed screen walls or fences, or other means of enclosure, should be submitted to and approved in writing by the Local Planning Authority. The agreed boundary treatment shall be erected prior to the first occupation of any part of the approved development, and thereafter be retained unless otherwise agreed in writing by the Local Planning Authority.

Reason:

In the interest of the character and amenity of the area in accordance with Policies D1 and D4 of the Waverley Borough Local Plan 2002, Policies FNP1 and FNP16 of the Farnham Neighbourhood Plan and Policy TD1 of the Local Plan Part 1 (2018).

Informatives

- "IMPORTANT" This planning permission contains certain conditions precedent that state 'before development commences' or 'prior to commencement of any development' (or similar). As a result these must be discharged prior to ANY development activity taking place on site. Commencement of development without having complied with these conditions will make any development unauthorised and possibly subject to enforcement action such as a Stop Notice. If the conditions have not been subsequently satisfactorily discharged within the time allowed to implement the permission then the development will remain unauthorised.
- 2. There is a fee for requests to discharge a condition on a planning consent. The fee payable is £116.00 or a reduced rate of £34.00 for household applications. The fee is charged per written request not per condition to be discharged. A Conditions Discharge form is available and can be downloaded from our web site.

Please note that the fee is refundable if the Local Planning Authority concerned has failed to discharge the condition by 12 weeks after receipt of the required information.

- 3. In respect of Condition 2 above (submission of materials), the applicant is required, at the time of submission, to specify in respect of the materials the manufacturer, product name and product number. The materials samples will not be accepted by the Council without this information and without the appropriate fee for the discharge of the condition.
- 4. This permission creates one or more new units which will require a correct postal address. Please contact the Street Naming & Numbering Officer at Waverley Borough Council, The Burys, Godalming, Surrey GU7 1HR, telephone 01483 523029 or e-mail waverley.snn@waverley.gov.uk For further information please see the Guide to Street and Property Naming on Waverley's website.
- 5. The Council confirms that in assessing this planning application it has worked with the applicant in a positive and proactive way, in line with the requirements of Paragraph 38 of the National Planning Policy Framework 2019.